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## MANIFESTS OF ALIEN ARRIVALS AT NACO, ARIZONA, 1908–1952

### Introduction

On the 18 rolls of this microfilm publication, A3372, are reproduced over 105,000 index cards and related manifests of alien arrivals at Naco, Arizona. Some U.S. citizen arrivals are also included. The records are arranged in four separate series: (1) index to statistical manifests, nonstatistical manifests, and agricultural laborer manifests (all interfiled), 1908–24; (2) statistical manifests, May 1908–June 1924; (3) manifests of aliens admitted for permanent residence, July 1924–ca. Dec. 1952; and (4) manifests of aliens admitted temporarily, July 1924–ca. Dec. 1952. These records are part of the Records of the Immigration and Naturalization Service, Record Group (RG) 85.

### Background

Early records relating to immigration originated in regional customhouses. The U.S. Customs Service conducted its business through designated collection districts. Each district had a headquarters port with a customhouse and a collector of customs, the chief officer of the district. An act of March 2, 1819 (3 Stat. 489), required the captain or master of a vessel arriving at a port in the United States or any of its territories from a foreign country to submit a list of passengers to the collector of customs. The act also required that the collector submit a quarterly report or abstract, consisting of copies of these passenger lists, to the Secretary of State, who was required to submit such information at each session of Congress. After 1874, collectors forwarded only statistical reports to the Treasury Department. The lists themselves were retained by the collector of customs. Customs records were maintained primarily for statistical purposes.

On August 3, 1882, Congress passed the first Federal law regulating immigration (22 Stat. 214–215); the Secretary of the Treasury had general supervision over it between 1882 and 1891. The Office of Superintendent of Immigration in the Department of the Treasury was established under an act of March 3, 1891 (26 Stat. 1085), and was designated a bureau in 1895 with responsibility for administering the alien contract–labor laws. In 1900 administration of the Chinese exclusion laws was added. Initially the Bureau retained the same administrative structure of ports of entry that the Customs Service had used. By the turn of the century it began to designate its own immigration districts, the numbers and boundaries of which changed over the years. In 1903 the Bureau became part of the Department of Commerce and Labor; its name was changed to the Bureau of Immigration and Naturalization when functions relating to naturalization were added in 1906. In 1933 the functions were transferred to the Department of Labor and became the responsibility of the newly formed Immigration and Naturalization Service (INS). Under President Roosevelt's Reorganization Plan V of 1940, the INS was moved to the Department of Justice.

Keeping statistics on alien arrivals at U.S. land borders was not required by early immigration acts. Thus, the statistical treatment of Canadian and Mexican border immigrants at times has differed from that of other immigrants. When records of arrivals began to be kept at the Canadian border in 1895 and at the Mexican border, ca. 1906, immigration authorities found it impractical to collect arrival information on lists as they did for ship passengers. Therefore, separate cards or "card manifests" for each person were

used instead. These cards contained the same information as that collected on traditional ship passenger arrival lists, such as full name, age, sex, marital status, occupation, point of arrival in the United States, and final destination.

An act of March 2, 1929 (45 Stat. 1512), which became effective July 1, 1929, and was amended on August 7, 1939 (53 Stat. 1243), allowed a record of lawful arrival—called a record of registry—to be made for certain aliens who had lawfully entered the United States at an earlier time but for whom the INS could find no record of arrival. In particular, if an alien had entered the United States before July 1, 1924, resided in the country continuously since that entry, was of good moral character, and was not subject to deportation, he or she could obtain a record of registry by making application to the INS and paying the required fee. The registry program was reauthorized by the Nationality Act of 1940 (54 Stat. 1137) under the name “Lawful Entry.” Registry files cover the years 1929 to 1944. Lawful Entry paperwork after April 1, 1944, was placed in an alien's individual “A-File.” As of 2001, both Registry/Lawful Entry Files and A-Files remain in the legal custody of the Immigration and Naturalization Service, and researchers interested in examining those records should direct a Freedom of Information Act request to that agency citing the Certificate of Registry number and, if available, a Bureau file number.

### Immigration Statistics and Definitions

Beginning in 1895 immigrants who arrived at Canadian seaports with the declared intention of proceeding to the United States by land were recorded and included in immigration statistics. Other alien arrivals at land borders were first reported in 1906, and reporting was fully established in 1908 under authority of an act of February 20, 1907 (34 Stat. 898).

All aliens entering via the Canadian and Mexican borders were not necessarily counted for inclusion in the immigration statistics. Before about 1930 no count was made of residents of Canada, Newfoundland, or Mexico who had lived in those countries for a year or more if they planned to enter the United States for less than 6 months. However, from about 1930 to 1945, the following classes of aliens entering via the land borders were included in immigration statistics:

- (1) Those who had not been in the United States within 6 months, who came to stay more than 6 months;
- (2) Those for whom straight head tax was a prerequisite to admission, or for whom head tax was specially deposited and subsequently converted to a straight head tax account;<sup>1</sup>
- (3) Those required by law or regulation to present an immigration visa or reentry permit, and those who surrendered either, regardless of whether they were required by law or regulation to do so;
- (4) Those announcing an intention to depart from a seaport in the United States for Hawaii or other U.S. insular possession, or for a foreign country, except arrivals from Canada intending to return there by water; and
- (5) Those announcing an intention to depart across the other land boundary.

These classes were revised in 1945 so that the statistics of arriving aliens at land border ports of entry for 1945–52 included arriving aliens who came into the United States for 30 days or more, and returning

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<sup>1</sup>A head tax was required to be paid by persons entering the U.S. who were not citizens of the U.S., the Dominion of Canada, Newfoundland, the Republic of Cuba, or the Republic of Mexico.

alien residents who had been out of the country more than 6 months. Arriving aliens who came into the United States for 29 days or less were not counted except for those who were either certified by public health officials, held for a board of special inquiry, excluded and deported, or were individuals in transit who announced an intention to depart across another land boundary or by sea.

From 1953 to at least 1957 all arriving aliens at land border ports of entry were counted for statistical purposes except Canadian citizens and British subjects resident in Canada who were admitted for 6 months or less; Mexican citizens who were admitted for 72 hours or less; and returning U.S. residents who had been out of the country for more than 6 months. Beginning in February 1956, residents returning from stays of less than 6 months in Western Hemisphere countries also were not counted. Because of changed regulations in 1957, returning residents without reentry permits or visas who had been abroad for 1 year or less were not counted.

Summary: Statistical arrivals were immigrants or nonimmigrants who were subject to the head tax and generally not from the Western Hemisphere. By contrast, nonstatistical arrivals were immigrant or nonimmigrants who usually were natives of the Western Hemisphere and not subject to the head tax. Although arrival of the latter was not included in immigration statistics, a record of that arrival may still have been made. **It cannot be said with certainty that the definitions of statistical and nonstatistical arrivals were applied uniformly at any particular port on the Canadian or Mexican borders during the period covered by this microfilm publication.**

#### Definitions of Immigrants and Nonimmigrants

Since 1906, arriving aliens have been divided into two classes: (1) immigrants, or those who intended to settle in the United States; and (2) nonimmigrants, who were admitted aliens who declared an intention *not* to settle in the United States, and all aliens returning to resume formerly acquired U.S. domiciles. Since 1924 aliens arriving to settle in the United States have been further classified as quota or nonquota immigrants. **Quota immigrants** were those admitted under quotas established for countries in Europe, Asia, Africa, the Pacific Basin and the colonies, dependencies, and protectorates belonging to those nations. **Nonquota immigrants** were spouses and unmarried children of U.S. citizens; natives from the independent countries of the Western Hemisphere, their spouses, and unmarried children under 18 years of age; and members of the clergy who entered with their families to carry on their profession. From 1933 to 1952 professors and their spouses and children were also classified as nonquota immigrants. **Nonimmigrants** were alien U.S. residents returning from a temporary visit abroad or nonresident aliens admitted to the United States for a temporary period, such as tourists, students, foreign government officials, those engaged in business, people representing international organizations, the spouses and unmarried children of all these individuals, and agricultural laborers from the West Indies.

For more information about the keeping of immigration statistics and definitions used therein, see *The Statistical History of the United States from Colonial Times to the Present* (Stamford, CT: Fairfield Publishers, Inc., ca. 1965), pp. 48–52. For further information about immigration and naturalization laws prior to 1953, see *Laws Applicable to Immigration and Nationality*, Edwina A. Avery and Catherine R. Gibson, eds., U.S. Immigration and Naturalization Service (Washington, DC: U.S. Government Printing Office, 1953).

#### Records Description

The arrivals accounted for in this microfilm publication include permanent, temporary, statistical, and nonstatistical alien arrivals. Some records of exclusion from the United States are also included, as are citizen arrivals.

Series 1, 3, and 4 consist of manifest cards arranged alphabetically by surname and thereunder by first name. Double names are filed as if the second part of the double name were not there. For example, "Jimenez De San Miguel, Petra" is found among other persons named "Jimenez, Petra" and Montalvo–Hernandez, Jose" is found among other persons named "Montalvo, Jose." Spanish surnames containing the letter "s" may be filed as if the letter were "z." For example, persons surnamed Dias might be filed among those named Diaz, and those sur-named Espinosa might be filed among those named Espinoza. Other similar-sounding or similarly spelled names, such as Arreola and Arriola, Anima and Animas, Cordova and Corboda, and Luevan, Luevano, Luevanos, and Luevand, may be filed together. Also, within a particular surname, first names like Antonia and Antonio may be filed together.

Series 2 consists of chronologically arranged sheet manifests that are indexed by Series 1.

All rolls begin with retakes sections (records refilmed to ensure legibility) except old INS roll 15.

Series 1: Index to Statistical Sheet Manifests, 1908–1924; Nonstatistical Manifests 1908–1924; Agricultural Laborer Manifests, 1917–1920, all interfiled

This series consists of INS Forms 502, 621, Spl. 259, Spl. 442, and the "exclusion record" form (all described below under "Forms Used"). Spl. 259, 502, and 621 serve as index cards to the statistical sheet manifests in Series 2. All other forms contain all available entry information.

Series 2: Statistical Sheet Manifests, May 24, 1908–June 30, 1924

This series consists of INS Form 548 sheet manifests. They are arranged chronologically, then numbered sequentially within each Federal fiscal year. There are gaps in numbering, some disarrangement in numbering, and some unnumbered cards. Numbering problems noted during processing are indicated in the Table of Contents. In addition, some alien arrivals were entered into the *immigration statistics days, weeks, or even months* after the alien's "true" date of arrival; as a result, these manifests are filed under the date the admission was entered into the immigration statistics **not** the "true" date of arrival. A few of these situations are noted in the Table of Contents, but there are many others that are not so noted.

Series 3: Manifests of Aliens Admitted for Permanent Residence, July 1, 1924–ca. Dec. 1952 (also includes some Chinese admitted temporarily)

This series primarily consists of INS Forms 548 and I-448, which have a serial number annotated in the upper right corner. Some of the arrivals predate July 1, 1924, but are filed here because the alien's arrival changed from temporary to permanent, and was thus "transferred to [immigration] statistics" after July 1, 1924. Some Forms I-407 are also included. The manifests of some Chinese aliens who were admitted temporarily are interfiled in this series.

Series 4: Manifests of Aliens Admitted Temporarily, July 1, 1924–ca. Dec. 1952 (also includes some aliens readmitted as returning U.S. residents)

This series consists of INS Forms 548, I-448, I-190, 657, and I-407. This series primarily consists of the manifests of aliens admitted temporarily, but some permanent arrivals are also included. Some Forms 657 document arrivals in the United States as early as 1901.

Forms Used

The manifests consist of several types of Immigration and Naturalization Service (INS) forms. Both the front and reverse of each card and sheet manifest were filmed. The reverse sometimes includes additional information or instructions for the form's use. The most common forms are described below.

**Form 548 or Form I-448, *Manifest***, generally includes the person's name, age, sex, marital status, place of birth, physical description, occupation, citizenship (“nationality”), race, ability to read and write and in what language, place of last permanent residence, port and date of arrival, destination, purpose for entering the United States, intention of becoming a U.S. citizen or of returning to country of previous residence, head tax status, and previous citizenships. It also includes the name and address of the friend or relative whom the alien intended to join, persons accompanying the alien, and the name and address of the alien's nearest relative or friend in the country from which he or she came. If the alien had ever been in the United States in the past, the dates and places of such residence or visitation are indicated. Additional information may be recorded if the alien was subject to a decision deporting or barring him or her from entering the United States. Form 548 or I-448 is generally a card manifest. However, during some periods at some ports, the INS used an entire sheet of paper for the Form 548 manifest. Both sizes of manifests generally included the same information. The reverse side of the card manifest Form 548, if filmed, sometimes includes the person's photograph. The manifest number (“serial number”), which is either handwritten or mechanically stamped, is annotated near the upper right corner of the form

**Form Spl. 125, *Alien Laborer's Identification Card***, includes the date and port of issuance of the card, card number, and the alien's name, age, marital status, height, physical marks, last residence, and whether able to read. It also includes his photograph and his destination, including employer, such as “Arizona Cotton Growers Assn., Tempe, Arizona.” It also includes this text:

The bearer, a native and citizen of Mexico, has this day been granted the privilege of temporarily entering the United States in accordance with and under the conditions of Department [of Labor] circular of June 12, 1918, as amended.

**Form Spl. 259, “*statistical*,”** is an index card that contains each person's name, age, sex, citizenship (“nationality”), race, last place of residence, destination, and port and date of admission. It may indicate a manifest (“list”) and line number at the bottom; however, the true manifest (“serial”) number is usually located to the right of (or near) the person's sex. Researchers should use the date of arrival, along with the serial number to the right of the person's sex, to locate the corresponding “long form” Form 548 (described above).

**Form I-407, *Land Border Departure Record***, records an alien's abandonment of lawful domicile in the United States. The form includes the person's name; age; sex; race; marital status; occupation; ability to read and write; country of citizenship; country of residence before coming to the United States; place of last permanent residence in the United States; place intended permanent residence (U.S. or foreign city); alien registration number; port, date, and means (auto, railroad, etc.) of departure; date and port of last (most recent) arrival in the United States; and place, date, and certificate number of naturalization. For aliens, certain “facts of last recorded admission for permanent residence” were to be noted, including the person's name and the port, date, and means (auto, railroad, etc.) of arrival. Other arrival dates and places or visa numbers may also be noted.

**Form 502**, (unnamed), was a form intended for use as an index card for ship passenger arrivals, as indicated by its use of the terms, “steamer”, “line” (steamship line), and so forth, and was adapted to use with land border arrivals. It includes the person's name, age, sex, date and port of arrival, “steamer” (annotated to indicate name of railroad), and “line” (annotated to indicate destination). The “List” (serial) number and date of arrival are used to locate a corresponding sheet manifest. The “Group” (manifest) number can usually be disregarded.

**Form 621, *Statistical***, include the following information about each alien: name, age, sex, marital status, race, occupation, ability to read and write, last place of residence, future place of residence, name of person he or she plans to join, date and place of admission, physical description, place of birth, citizenship (“nationality”), and names of persons accompanying him or her. However, some statistical cards merely list the alien's name, age, sex, citizenship (“nationality”), race, place of last residence, destination, and date and place of admission to the United States.

**Form Spl. 442 or Form 629, *Nonstatistical***, includes the person's name, age, sex, marital status, race, occupation, ability to read and write, last place of residence, destination, and port and date of admission. It also indicates the names of persons and amount of money accompanying him or her. This index card apparently contains all available entry information.

**Form 657, *Record of Registry***, includes the following information about the alien *as of the alien's date of arrival*: name; age; occupation; race or people; place of last residence before entry; and date, port, place, and means (ship, railway, etc.) of arrival in the United States. This form also includes the following information about the alien *as of the alien's date of registry*: name, age, occupation, physical description, place of residence, and place of birth. It also includes the alien's photograph, date of approval of registry, certificate of registry number, district file number, and bureau file number.

**Form I-190, *Application for Nonresident Alien's Border Crossing Identification Card***, includes the alien's name, date and place of birth, sex, marital status, occupation, ability to read and write, place of residence, citizenship (“nationality”), physical description, purpose of U.S. visit, and photograph *or* fingerprint of right index finger. The number, date of issuance, and place of issuance of the person's passport may also be noted. The border crossing identification card number and its date and place of issuance are also included.

**Exclusion Record**, an unnamed and unnumbered form, includes the person's name, age, citizenship (“nationality”), race, sex, hair color, eye color, height, occupation, date and place of arrival, date and port of rejection, and cause of rejection. The line for “S.S.” [steamship] and “Line” [steamship line] have been annotated to show railroad or other means of entry.

#### General Remarks

The records were filmed by the INS in Sept.–Oct. 1956 and transferred to the National Archives on microfilm. Although some of this film may be difficult to read, it is impossible to correct the situation since the INS destroyed the original records.

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