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HEADQUARTERS JOINT UNCONVENTIONAL WARFARE TASK FORCE, ATLANTIC Fort Bragg, North Carolina

COMMUNITA CS

18 December 1962

HISTORICAL RECORD OF JUVITA CUBAN OPERATION

I. <u>Purpose</u>.

The purpose of this report is to document activities of Joint Unconventional Warfare Task Force, Atlantic (JUWTFA) during the CUBAN operations from 25 October 1962 through 1 December 1962.

2. GENERAL.

- a. JUNIFA was activated at Fort Bragg, North Carolina on 25 October 1962 by direction of Commander in Chief, Atlantic with the approval of the Joint Chiefs of Staff. Major General (then Brig Gen) William P. Karborough, Commanding General, US Army Special Warfare Center was designated Commander, JUNIFA as an additional duty by CINCLANT with the concurrence of CG, USCONARC.
- b. CINCLANT component commanders, with the exception of CIALANT activated JUNIFA component forces required under Appendix II to Annex Y of CINCLANT Contingency Operation Plan 314/316-61 and passed operational control to JUNIFA on 26 October 1962. CIAJUNIFA was not activated during the emergency. OPCON of Naval forces listed in Appendix II was not passed to COMMAVJUNIFA. Naval forces were made available on an "as required" basis.
- c. Flanning and operations commenced on 26 October 1962 and continued through 1 December 1962.

3. <u>MISSION</u>.

- a. The JUVIFA mission was to prepare, coordinate, and execute as directed by CINCLANT, a detailed country plan for the conduct of unconventional warfare (UW) operations in CUBA.
- b. As stated in COMJUNTFA (Draft) OPIAN 314/316-62, COMJUNTFA would, when directed by CINCIANT, conduct unconventional warfare operations in CUBA in support of and in coordination with plans and objectives of CINCIANT component commanders to:
- (1) Reduce the combat effectiveness and morale of the CASTRO Government.
- (2) Provide U. S. military personnel and other selected individuals the means to remain free from enemy control in unfriendly territory.

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- (3) Reduce the military, psychological and political potential of the CASTRO Government.
 - (4) Assist in establishing friendly political control in CUBA.

AUGMENTATION.

a. JUWIFA.

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- (1) Prior to the activation of JUWIFA, JUWIFA planning and functions were a responsibility of the Plans Division (J58) of CINCLANT. At activation, JUWIFA was organized in accordance with the joint Table of Distribution in Appendix II to Annex Y of CINCLANT OPIAN 314/316-61 and provided 26 officers and seven enlisted men. JUWIFA was augmented with additional personnel under authority contained Sub-section 5, Section 2, JCS Pub 2, dated November 1959, subject: Unified Action Armed Forces, (UNAAF).
- (2) The initial staffing of JUWTFA was inadequate and required considerable personnel augmentation to provide internal and external security, communications and administrative support, liaison, and additional staff personnel to plan and conduct operations.
- (3) Additional personnel and equipment were obtained from the Army and Air Force to provide essential communications on a twenty-four hour basis, provide adequate administrative and control procedures, and augment the staff to meet all operational requirements.
- (4) Based on the augmentation needed to make JUWTFA fully operational, recommendations were submitted by COMJUWTFA letter, dated 26 November 1962, subject: "Organization for the Conduct of Unconventional Warfare in the Atlantic Command Area." This letter proposes a new Joint Table of Distribution providing for a full wartime complement, a planning staff, and the necessary staff augmentation to bring the planning staff to its full wartime complement.

b. ARJUWIFA.

- (1) Colonel William Evans-Smith, Commanding Officer, 7th Special Forces Group Airborne, 1st Special Forces was designated Commander, Army Forces, JUWIFA (COMARJUWIFA) on 26 October 1962. A command and control element, Special Forces Operational Base (SFOB), was activated at Fort Bragg, and COMARJUWIFA was assigned operational control of Army Forces listed in Appendix II to Annex Y of CINCLANT OPLAN 314/316-61, less the military police platoon, light truck company, and CIC detachment.
- (2) Subsequently, CG, USA SPWAR Cen was directed by CINCARIANT to provide ARJUWIFA, from within U. S. Army Special Warfare Center resources, the psychological warfare, CIC, light truck and military police type support

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listed under Appendix II to Annex Y of CINCIANT OPIAN 314/316-61. Augmentation from outside U. S. Army Special Warfare Center resources was required to provide military police type support for both JUNTFA and ARJUNTFA security. Two officers and 66 emlisted men were attached to ARJUNTFA as substitute measure.

(3) In addition to the above augmentation, the SFOB was augmented to achieve a proper operational readiness status. Further, ARJUNIFA operational planning and training exercises conducted indicated a requirement for additional SFOB augmentation and increased force tabs to properly undertake operations in CUBA. Recommendations for changes in the ARJUNIFA troop list were forwarded to CINCIANT by 1st Indorsement, this headquarters, dated 3 December 1962, to Letter, Headquarters, 7th Special Forces Group (Abn), 1st Special Forces, dated 26 November 1962, subject: Recommended Changes to Troop List in COMJUNIFA OPIAN 314-61 (U).

c. <u>Afjuntia</u>.

- (1) Colonel Chester Jack, Commanding Officer, let Air Commando Group, was designated Commander, AFJUWTFA (COMAFJUWTFA) on 26 October 1962. A command and control element from the let Air Commando Group was activated at Eglin AFB Auxiliary Number 9, FLORIBA, and COMAFJUWTFA was assigned operational control of Air Force: Forces listed in Appendix II to Annex Y of CINCLANT OPLAN 314/316-61.
 - (2) Augmentation to AFJUWIFA forces listed, was not required.

d. NAVJUNTEA.

- (1) Captain I. J. Superfine, USN, was designated Commander, NAVJUNITA (COMMANJUNITA) on 26 October 1962 with no assigned forces.
- (2) Haval forces listed in Appendix II to Annex Y of CINCLANT OFLAN 314/316-61 were to be provided by CINCLANTFLT to COMMAVJUNTEA for support of JUNTEA operations as required.
- (3) Two SEAL Team Detachments, one officer and five enlisted men each, were assigned to operational control of COMNAVJUNITA on 5 November 1962.
- (4) COMSUBLANT provided two submarines for support of joint

 Special Forces SEAL Team amphibious training (4-5 November and 16-17
 November) and for support of Exercise DEVIL'S TRIDENT (30 Nov 4 Dec)
- (5) Augmentation to NAVJUVIFA forces listed above was not required.

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CIA(PROV) JUNIFA.

- (1) A CIA Linison Officer was furnished to JUNIPA on 26 October 1962. The representation provided was of no real value in operational planning lasofar as his functioning was primerily that of a lisicon officer with CIAIAM rather than an integral member of the JUNIEA staff.
- (2) The organization, resources and capabilities of CIANUTTA were unknown to JUNITA throughout the operation. Consequently its augmentation needs were not determined.
- 5. EXERCISES COMDUCTED: During the period 20 October 1962 through 4 December 1962, JUVIFA monitored and/or conducted the following exercises end training: underwaler
 - Amphibious Training Esercise:

(1) During the period 2-5 November 1962, twelve selected Special Forces personnel conducted Self Contained Breathing Apperatus (SCITA) lock-out training from submarine USS SPIKEFISH, vicinity Norfolk, Virginia Adverse weather and the inability of submarines to bottom because of enternal SOMAR equipment precluded fulfillment of all training objectives. However, familiarization was accomplished in lock-out procedures and the techniques of lung swim drills, shipboard training, and infiltration from submarines. This training pointed out certain deficiencies in amphibious entry techniques. Further joint training is required to perfect end standardize Special Forces techniques in all phases of amphibious entry operations.

(2)—During the period 3-4 November 1962. The two Special Forces "A" Detachments scheduled for infiltration from submarines participated in amphibious infiltration training vicinity Mayport, Plorida. Utilizing submarines USS SEA CAT and USS TIRANTE, training was conducted in embarkation, debarkstion, float outs and towing, beach landing, and recovery operations. Considerable difficulty was encountered because the Special Forces Detachments lacked proper equipment, rubber landing boats, safety equipment, and water proofing material. In addition, the detachments had had no previous training in submarine operations. Results of training were unsatisfactory and additional training was requested, including the use of SEAL Team Detachments for beach recommaissance, after receipt of proper equipment.

(3) A second submarine training exercise was conducted in the Florida Key area on 16-17 November 1962 by two Special Forces "A" Detachments and two SEAL Team Detachments, who embarked on the USS SEA CAT and USS TIRANTE from Key West, Florida. Ten-man rubber boats had been procured

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and the Special Forces Detachments had conducted inflatable boat training at OPA LOCKA. This training, the previous submarine training, the use of proper equipment and the use of SEAL Team Detachments, all contributed to a successful exercise. Problems encountered revealed a need for silent motors for Special Forces use, infra-red signalling equipment for Special Forces - SEAL Team use, better waterproofing material for equipment.

b. Joint Air-Ground Operations:

Throughour the month of Monember 1962 all Special Forces detechments scheduled for air infiltration conducted air drops and tactical exercises from let Air Commando Group C-47 and C-46 aircraft at Fort Bragg, North Carolina. Instruction and training included the use of the CIA procured HRT-2 Homing Bescon and the commercially procured SKYCHAFTER VNF (AM) radio for air-ground communication. Results obtained on both items were marginal and the development of satisfactory equipment is required. The field exercise covered marshalling, infiltration, assembly, atcrilization of DZ's, movement to safe areas, and establishing communication. While the above training was considered successful it was apparent that additional Special Forces - Air Forces training in unconventional warfare air operations is required to develop better techniques, coordination, and ability to conduct unconventional warfare air operations.

c. Exercise Devil's Trident:

This exercise was conducted, as approved and directed by CINCLANT, beginning with E-Day DEFCON stand down on 30 November 1962 and ending with exfiltration (Di3) on 4 December 1962. The purpose of the exercise was to rest modified prepositioning, infiltration, and resupply phases of COMMUNTER OPLAN 314/316-62, follow-on detachments were not played. Although the Sea infiltration was successful and all flights were flown, on schedule, training results were considered marginal because adverse weather precluded actual infiltration and resupply drops and adverse atmospheric conditions disrupted communications. However, JUNTEA planning for prepositioning, infiltration, and resupply phases was considered valid.

6. PROBLEMS ENCOUNTERED.

- a. General: Problems were encountered in all the major JUMPA functional areas. In some cases these problems were solved, in others unsolved because solution was beyond the capability of COMJUMPA. The major problem areas are discussed in the body of this report. Others, less significant to effective performance are discussed in the separate inclosures and appendices.
 - b. Personnel and Administration:

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- (1) No mobilisation designed rosters were maintained for JUWIFA in pre-elect planning. JUWIFA was hostily manned with officers and enlisted men with, for the most part, no previous exposure to unconventional warfere and joint staff duty.
- (2) The Mobilitation ITD made no provision for headquarters support personnels Comcenter, Supply, Adjutent General and Security. In consequence, no units or activities had been previously designated to provide this support. Fersonnel, when finally made available, were not properly qualified to perform their duties. Particular difficulty arose with respect to security clearances. The headquarters was manned by some key personnel who were not cleared for Top Secret material, and more serious, staff section chiefs not authorized access to sensitive intelligence which was prerequisite to valid planning.
- (3) The procedures and policies for administration were completely lacking on activation of JUMIPA. In consequence, diversion of effort and backtracking to correct errors occurred in the formative stage which were injurious to operations and planning.

c. Logistics:

- (1) Logistical planning for guerrille supplies had not progressed to the point of solid coordination of qualitative and quantitative requirements. Specific requirements, including packaging and rigging conformation, were not determined. CIA prepacks for the initial supply of a 5,000-mail force were the only supplies available throughout the operation. Prestour requirements to include storage and positioning are not fully met at this time.
- (2) Advanced base recommaissance and base support agreements were non-existent at the time of the elect. JUNTPA support requirements were imposed as unprogrammed responsibilities of installation and activity commanders in consequence. This situation was equally applicable to eir movement requirements for prepositioning and displacement and coordination of post-link up logistic support of JUNTPA forces in CHA. The latter two problem areas are the subject of coordination at this time.

d. Operations and Intelligence:

(1) The largest single impediment in the field of operations and intelligence was the eleost complete gap which existed between the CIA and JUNIFA. This single factor makes any confidence in the JUNIFA plans evolved during the emergency an impossibility. The nature of unconventional warfare is such that there must be a continuity in operations and intelligence in the transition from a condition short of war to military operations. The lack of such continuity makes unconventional warfare

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operations in support of contingency operations by a JUNIF a movement planning exercise unrelated to the situation which exists in the target area.

- (2) The complete and utter lack of current unconventional werfare catimates of the situation with resultant working intelligence requirements led to serious intelligence gaps which were never closed during the operation. This situation was aggravated by what can be considered a denial of available intelligence of a sensitive nature due to lack of prior establishment of the need for access and need-to-bnow for JUNTFA Beadquarters in pre-emergency planning.
- (3) The pre-emergency JUMIFA planning was premised on preparation of country plans by a subordinate element of COMJUMIFA when activated. This procedure delayed evolution of properly coordinated plans until the onset of the emergency and created a situation which was not conductive to planning an unconventional warfare operation.
- (4) Psychological Warfare and Civil Affairs planning was impeded by policy gaps, lack of discernible continuity of objectives and programing for Cuben operation and intelligence upon which viable planning could be based.
- (5) Planning requirements completely unrelated to JUVITA capabilities, unsupported by proper policy guidance as to national policy, without allocation of resources necessary for operations, and seemingly inconsistent with national intelligence estimates diverted from the effort to evolve a workable plan for support of CINCIANT OPIAN 316-62. This was particularly serious in view of the limited unconventional warfare experience in the JUVITA staff.

e. Communications:

- (1) Pro-emergency planning gaps in frequency allocations, recognition signals and link up communications requirements were a cause of major communications that the first two weeks of planning.
- (2) Cryptographic clearances and devices which were required for COMJUNTFA command and control denied JUNTFA headquarters direct communications with component forces and adjacent headquarters for the first week of operations.
- (3) Pre-emergency planning gaps in communications equipment requirements and procurement lead times led to acquisition of equipment from JUNITA component forces at the expense of their capability to support themselves in case of displacement to CUBA. This situation had not been corrected as of 1 December 1962.



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f. Funding.

Prior planning for funding was not in sufficient detail. We provision had been made prior to activation for financial arrangements which would provide the necessary funding for establishment of the beadquarters or to obtain supplies and equipment on an emergency basis.

g. Force Tabs.

- (1) The uni-service allocation of Special Forces assets without a positive control by JCS as to priorities aggravated by tenneiticas! reorganization associated with the Special Action Force concept found Special Forces with a dearth of area and linguistically qualified personnel.
- (2) Incomplete pre-emergency planning failed to develop full requirements for Special Forces participation in CIRCLANT OPLAN 316-62. This was particularly apparent in lisison requirements.

h. Training.

- (1) The operation demonstrated a need for Special Forces emphibious training in submarine infiltration techniques.
- (2) Air ground training demonstrated the need for additional training of both Air Force personnel and Special Forces in the conduct of unconventional warfare air operations.

7. MARRATIVE SUMMARY OF OPERATIONS.

25 October 1962

JUNIFA activated at Fort Bragg, Borth Carolina. Headquarters opened, security and communications established, and skeleton staff reported for duty.

Major General (then Brig Gen) William P. Warborough assumed compand.

Two JUWIFA lisison officers sent to HQ, CINCLAST.

26 October 1962

Remaining personnel listed in Appendix IV to Annex Y of CINCLANT OPLAN 314/316-61 reported for duty with the exception of CIA operations personnel, Navy Logistics Officer, and two Marine lisison officers.

JUNTFA component forces headquarters activated, less CIA Forces, and commanders designated.

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26 October 1962 (continued)

Component forces activated and OPCON assigned commanders concerned, less Naval Forces listed in Appendix II to Annex Y, CINCIANT OPIAN 314/316-61.

Reconnaissance party dispatched to OFA LOCKA Air Base.

Floride to determine suitability for JOWEFA Advance
Staging and Recovery Base.

Area study of three UV areas, emphasizing Area I, initiated by ARRWITA.

CINCIANT authorized COMJUNTFA direct liaison with CINCIANT component commanders and requested CINCIANT component force commanders direct liaison with COMJUNTFA.

OPA LOCKA Air Base, Florids designated Advance Staging and Recovery Rase.

JUWITA issued warning order to ARJUWITA to open, with AFJUWITA, the Advance Staging and Recovery Base; prepared to receive, store, and secure 5,000-man CIA guarrilla warfare prepack in air delivery form, and to receive and restage Special Forces "A" Detachments for employment in CUBAN operational areas.

JUNTFA requested CINCLANT approval to develop own external assets for use in CUBAN operations.

Three CONCARIB Special Forces "A" Detachments reported and assigned to OPCON ARJUNTTA.

28 October 1962

JUNTFA issued AFJUNTFA Movement order to deploy initial cadre to joint Staging and Recovery Base at OPA LOCKA and on order, be prepared to move additional personnel, equipment and aircraft to achieve full operational status.

JUWIFA requested COMSUBLANT to preposition two submarines at KEY WEST, Florida for support of JUWIFA amphibious infiltration operations.

JUWIYA initiated movement of 5,000-man CIA GW prepack from midwest depot thru KELLEY AFB, Texas to OFA LOCKA. Complete 5,000-man GW prepack to be on station OFA LOCKA by 3 November 1962.

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28 October 1962 (continued)

JUVITA proposed CONCEPT OF OPERATIONS for support CINCLANT OPLAN'S 312 and 316 dispatched to CINCLANT.

JURIFA listson with CINCIANT component task forces confirmed by CINCIANTYLT.

29 October 1962

ARJUNTEA and AFJUNTEA elegents closed at Advance Staging and Recovery Bose OPA LOCKA. Communications opened to

Four 100-man CIA GW prepacts on station OPA LOCKA

30 October 1962

JUSTIA PLAN FOR EXECUTION of JUSTIA CONCEPT OF OPERA-TIONS dispotched to CINCLANT and JUSTIA component

JUSTPA informed CINCIANT that ARJUSTPA would furnish liaison detachment to TF 123, and Special Forces 'B" Detachment with TF 125 would accomplish ARJUSTPA/JUSTPA liaison. Detachment at US MAYAL BASE GUARTANANC for liaison with TG 123.7 and eventual liaison with TG 129.2.

Ten 100-man CIA GW prepacks on station at OPA LOCKA.

31 October 1962

Seventeen 100-man CIA GW prepacks on station at

1 November 1962

Two subsarines on station at KEY WEST, Florids on twelve hour standby for support of JUNIFA operations

JUNTEA TASKS AND RESPONSIBILITIES for execution of JUNTEA COMCEPT OF OPERATIONS dispatched to CINCIANT and JUNTEA component forces.

2 November 1962

JUWEFA designated Guerrille Warfare Area IV in CURA for

Thirty 100-man CIA GW prepacks on station at OPA LOCKA

ARJUNITA directed, on order, to dispatch one lisison officer to Landing Group West (TG 129.1) and one lisison team (SF "B" Det) to landing Group East (TG 129.2) to be prepositioned at GUANTANAMO Defense Group (TG 123.7).

SCURA lockout training from submarine USS SPIKKFISH Commenced vicinity NORPOLK, Virginia.

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3 November 1962

RECOVERY PLAN for recovery Special Forces and other Selected personnel from operational creas dispatched to JUNIFA component forces.

Fifty 100-com CIA GV propects on station at OPA LOCKA

CINCIANT approved dispatch of linison detachment to

JUVIPA changed boundaries of UW Areas I and II.

Two Special Forces "A" Detachments, scheduled for infiltration from submarines, initiated training exercise from subsarines USS SEA CAY and USS TRANTIVICIALLY OF MAYPORT, Florida.

4 November 1962

CINCIANT approved JUNIEA CONCEPT OF OPERATIONS.

Joint AFJUNITA-ARJUNITA air operations communed with instruction, training, and use of CIA procured HRT-2 Homing Bescom.

Submarine training completed and Special Forces Detachmants returned to OPA LOCKA.

5 November 1962

Two SEAL Year detechments (one Officer, five EM each) prepositioned at KEY WEST for support JUMFA infiltration and recovery operations.

CINCIANT notified by JUVIFA of capability to provide 112 CUBAN NATIONALS for Haring Expeditionary Force use

SCHA submarine lock-out training vicinity MUNIFOLK, Virginia completed and personnel returned to FT BRAGG, N. C.

6 November 1962

ARAUNTPA ligison detachment (SF "B" Det) closed at

JUNITA requested CINCIANT to procure activation CIA-DOD Agreement so that JUNITA could obtain access to CIA developed intelligence and external and internal assets

7 November 1962

COMMRIUMTA notified to plan for use of command and control detachment in CUBA to exercise OPCON all committed Special Forces.

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8 November 1962

JUVITA dispatched to AFJUVITA proliminary AIR MISSION REQUIREMENTS beginning E-day CINCIANT OPLAN 312-62.

9 November 1962

Planning and preparations for operations continued.

10 November 1962

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11 November 1962

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12 November 1962

COMJUNITA requested two days submarine infiltration training in PIORIDA REYS area for OPA LOCKA prepositioned Special Forces "A" Detachments.

13 November 1962

Planning and preparation for operations continued.

14 November 1962

COMJUNITYA muthorized ARJUNITYA to return OPA 10CKA prepositioned Special Forces "A" Detachments to Fort Bragg upon completion submerine training 16-17 November 1962.

15 November 1962

Two Special Forces "A" Detachments, two SKAL Team Detachments and CIA observers embarked on submarine USS SEA CAY and USS TIRANTE from KRY WEST, Florida for training in Florida Keys area.

16 November 1962

Planning and preparation for operations continued.

17 November 1962

JUNIFA dispatched COMMAND AND CONTROL PIAN for operations in CUBA, subsequent to D+2 for OPIAN 316-62, to JUNIFA component forces; JUNIFA UN staff to be integrated in JIF CUBA HQ and ARJUNIFA-APJUNIFA command and contro! elements to establish Joint Command Post vicinity SAN ANYONIO DE LOS BANOS sirfield for coordination sir support operations.

JUNIFA directed AFJINTFA and ARJUNTFA to establish Joint Command Fost at OPA LOCKA, Florida for coordination of infiltration, air support, and supply and resupply from or through OPA LOCKA.

18 November 1962

Planning and preparation for operations continued.

19 November 1962

DO

20 November 1962

no

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21 November 1962

AFJUWIFA submitted weight and cube data for deployment of command and control element to CUBA.

22 November 1962

Planning and preparation for operations continued.

23 November 1962

JUNITA dispatched warning order to component forces on EXERCISE DEVIL'S TRIDENT; implementation on stand-down to DEFCON 5 or CINCLANT order. Purpose to test prepositioning and infiltration phases of JUNITA OPIAN 314/316-62.

24 November 1962

Planning and preparations for operations continued.

25 November 1962

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26 November 1962

JUVIFA endorsed JUVIFA Letter, subject: "Recommended Change to Troop List in COMJUVIFA OPIAN 314/316-62" to CINCLANT. Distribution of DRAFT COMJUVIFA Contingency OPIAN 314/316-62 made to CINCLANT, CINCLANT component headquarters, and JUVIFA component forces for concurrence, comments, and recommendations.

Proposed Joint Table of Distribution for JUNIVA dispatched to CINCIANT outlining full wartime complement, planning staff, and augmentation to bring planning staff to full wartime complement.

27 November 1962

CINCIANT approved EXERCISE DEVIL'S TRIDENT for planning; implementation on CINCIANT approval within 72 hours after relaxation from DEFCON 3.

ARJUNIFA submitted weight and cube data for deployment of command and control element to CUBA.

28 November 1962

Planning and preparations for operations continued.

29 November 1962

ARJUNTFA lisison detachment prepositioned at US NAVBASE GUANTANAMO) returned to FORT BRACG, N. C.

JUNTPA informed CINCIANT that EXERCISE DEVIL'S
TRIDENT would be three-day exercise; leir infiltration
at FORT BRACC and see infiltration in FLORIDA KEYS AREA
on D+1 and exercise completed on exfiltration D+2.

CINCIANT ordered execution EXERCISE DEVIL'S TRIDENT; E-day designated 30 November 1962.

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30 November 1962

CINCIANT confirmed JUWIFA relaxation to modified DEFCON 5 with modifying instructions to follow.

EXERCISE DEVIL'S TRIDENT initiated.

CINCIANT instructions for JUNIFA stand-down to

DEFCON 5 not yet clarified.

4 December 1962

EXERCISE DEVIL'S TRIDENT completed. Results marginal because of adverse weather and extreme atmospheric

communication interference.

FOR THE COMMANDER:

Enclosures

A. Omitted

Sussery of J2 Activities

Summery of 33 Activities

D. Summery of JA Activities E. Summery of Ja Activities

Surery of J6 Activities

Colonel, UMAP Chief of Staff